

House of Representatives

General Assembly

File No. 712

January Session, 2001

Substitute House Bill No. 6826

House of Representatives, May 9, 2001

The Committee on Appropriations reported through REP. DYSON of the 94th Dist., Chairperson of the Committee on the part of the House, that the substitute bill ought to pass.

AN ACT CONCERNING INTERDISTRICT PROGRAMS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 10-66aa of the general statutes is repealed and the
- 2 following is substituted in lieu thereof:
- As used in sections 10-66aa to 10-66ff, inclusive, as amended by this
- 4 act, section 5 of this act and section 10-282, as amended by this act:
- 5 (1) "Charter school" means a public, nonsectarian school which is
- 6 (A) established under a charter granted pursuant to section 10-66bb, <u>as</u>
- 7 <u>amended by this act,</u> (B) organized as a nonprofit entity under state
- 8 law, (C) a public agency for purposes of the Freedom of Information
- 9 Act, as defined in section 1-200, and (D) operated independently of any
- 10 local or regional board of education in accordance with the terms of its
- 11 charter and the provisions of sections 10-66aa to 10-66ff, inclusive, as
- 12 <u>amended by this act</u>, provided no member or employee of a governing
- 13 council of a charter school shall have a personal or financial interest in

- 14 the assets, real or personal, of the school;
- 15 (2) "Local charter school" means a public school or part of a public 16 school that is converted into a charter school and is approved by the 17 local or regional board of education of the school district in which it is
- 18 located and by the State Board of Education pursuant to subsection (e)
- 19 of section 10-66bb; and
- 20 (3) "State charter school" means a new public school approved by 21 the State Board of Education pursuant to subsection (f) of section 10-
- 22 66bb.

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- Sec. 2. Subsection (d) of section 10-66bb of the general statutes is repealed and the following is substituted in lieu thereof:
 - (d) Applications pursuant to this section shall include a description of: (1) The mission, purpose and any specialized focus of the proposed charter school; (2) the interest in the community for the establishment of the charter school; (3) the school governance and procedures for the establishment of a governing council that (A) includes teachers and parents and guardians of students enrolled in the school, except as may otherwise be approved by the State Board of Education, and (B) is responsible for the oversight of charter school operations, provided no member or employee of the governing council may have a personal or financial interest in the assets, real or personal, of the school; (4) the financial plan for operation of the school, provided no application fees or other fees for attendance, except as provided in section 10-66ee, may be charged; (5) the educational program, instructional methodology and services to be offered to students; (6) the number and qualifications of teachers and administrators to be employed in the school; (7) the organization of the school in terms of the ages or grades to be taught and the total estimated enrollment of the school; (8) the student admission criteria and procedures to (A) ensure effective public information, (B) ensure open access on a space available basis, (C) promote a diverse student body, and (D) ensure that the school

complies with the provisions of section 10-15c and that it does not discriminate on the basis of disability, athletic performance or proficiency in the English language, provided the school may limit enrollment to a particular grade level or specialized educational focus and, if there is not space available for all students seeking enrollment, the school may give preference to siblings but shall otherwise determine enrollment by a lottery; (9) a means to assess student performance that includes participation in state-wide mastery examinations pursuant to chapter 163c; (10) procedures for teacher evaluation and professional development for teachers administrators; (11) the provision of school facilities, pupil transportation and student health and welfare services; (12) procedures to encourage involvement by parents and guardians of enrolled students in student learning, school activities and school decision-making; (13) document efforts to increase the racial and ethnic diversity of staff; and (14) a five-year plan to sustain the maintenance and operation of the school. Subject to the provisions of subsection (b) of section 10-66dd, an application may include, or a charter school may file, requests to waive provisions of the general statutes and regulations not required by sections 10-66aa to 10-66ff, inclusive, and which are within the jurisdiction of the State Board of Education.

Sec. 3. (NEW) (a) For the fiscal year ending June 30, 2002, and each fiscal year thereafter, if the charter of a state charter school has been renewed at least once pursuant to subsection (g) of section 10-66bb of the general statutes, the governing council of such state charter school may be eligible for a grant for a percentage of the reasonable costs of a school building project for such state charter school. Grants pursuant to this section shall be subject to the requirements established in chapter 173 of the general statutes. The percentage of school building project grant money a state charter school may be eligible to receive shall be the same as the percentage determined pursuant to section 10-285a of the general statutes, for the town in which the state charter

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school is located. The commissioner shall only approve applications for grants under this section that the commissioner finds will reduce racial, ethnic and economic isolation.

- (b) If the school building ceases to be used for the purposes for which the grant was provided within twenty years of the date of approval by the General Assembly of the project, the Commissioner of Education shall determine whether (1) title to the building and any legal interest in appurtenant land shall revert to the state, or (2) the governing council of the state charter school shall reimburse the state for the amount of the grant.
- Sec. 4. Subdivision (3) of section 10-282 of the general statutes is repealed and the following is substituted in lieu thereof:
 - (3) "School building project", except as used in section 10-289, means (A) the construction, purchase, extension, replacement, renovation or major alteration of a building to be used for public school purposes, including the equipping and furnishing of any such construction, purchase, extension, replacement, renovation or major alteration, the improvement of land therefor, or the improvement of the site of an existing building for public school purposes, but shall not include the cost of a site, except as provided in subsection (b) of section 10-286d; (B) the construction and equipping and furnishing of any such construction of any building which the towns of Norwich, Winchester and Woodstock may provide by lease or otherwise for use by the Norwich Free Academy, Gilbert School and Woodstock Academy, respectively, in furnishing education for public school pupils under the provisions of section 10-34; [and] (C) the addition to, renovation of and equipping and furnishing of any such addition to or renovation of any building which may be leased, upon the approval of the State Board of Education, to any local or regional board of education for a term of twenty years or more for use by such local or regional board in furnishing education of public school pupils; and (D) the refinancing

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of a mortgage secured by a state charter school.

- 110 Sec. 5. Section 10-264l of the general statutes is repealed and the 111 following is substituted in lieu thereof:
 - (a) The Department of Education shall, within available appropriations, establish a grant program to assist local and regional boards of education, regional educational service centers and cooperative arrangements pursuant to section 10-158a with the operation of interdistrict magnet school programs. For the purposes of this section "an interdistrict magnet school program" means a program which (1) supports racial, ethnic and economic diversity, (2) offers a special and high quality curriculum, and (3) requires students who are enrolled to attend at least half-time. An interdistrict magnet school program does not include a regional vocational agriculture school, a regional vocational-technical school or a regional special education center. [On and after]
 - (b) From July 1, 2000, to June 30, 2005, the governing authority for each interdistrict magnet school program shall restrict the number of students that may enroll in the program from a participating district to eighty per cent of the total enrollment of the program. On and after July 1, 2005, the governing authority for each interdistrict magnet school program shall (1) restrict the number of students that may enroll in the program from a participating district to seventy-five per cent of the total enrollment of the program, and (2) maintain a school enrollment such that at least twenty-five per cent but not more than seventy-five per cent of the students enrolled are pupils of racial minorities, as defined in section 10-226a. No student enrolled in a magnet school during the 2000-2001 school year shall be displaced as a result of enrollment restrictions pursuant to this section.
 - [(b)] (c) Applications for interdistrict magnet school program operating grants awarded pursuant to this section shall be submitted annually to the Commissioner of Education at such time and in such

manner as the commissioner prescribes. In determining whether an application shall be approved and funds awarded pursuant to this section, the commissioner shall consider, but such consideration shall not be limited to: (1) Whether the program offered by the school is likely to increase student achievement; (2) whether the program is likely to reduce racial, ethnic and economic isolation; and (3) the percentage of the student enrollment in the program from each participating district. [On and after] From July 1, 2000, to June 30, 2005, the commissioner shall not award a grant to a program if more than eighty per cent of its total enrollment is from one school district, except that the commissioner may award a grant for good cause, for any one year, on behalf of an otherwise eligible magnet school program, if more than eighty per cent of the total enrollment is from one district. On and after July 1, 2005, the commissioner shall not award a grant to a program if more than seventy-five per cent of its total enrollment is from one school district or if less than twenty-five or more than seventy-five per cent of the students enrolled are pupils of racial minorities, as defined in section 10-226a, except that the commissioner may award a grant for good cause, for one year, on behalf of an otherwise eligible magnet school program, if more than seventy-five per cent of the total enrollment is from one district or less than twentyfive or more than seventy-five per cent of the students enrolled are pupils of racial minorities. The commissioner may not award grants pursuant to such an exception for a second consecutive year.

[(c) The] (d) For the fiscal years ending June 30, 2002, to June 30, 2005, inclusive, the maximum amount each interdistrict magnet school program shall be eligible to receive per enrolled student shall be determined as follows: (1) For each participating district whose magnet school program enrollment is equal to or less than thirty per cent of the magnet school program total enrollment, ninety per cent of the foundation as defined in subdivision (7) of section 10-262f; (2) for each participating district whose magnet school program enrollment is greater than thirty per cent but less than or equal to sixty per cent of

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the magnet school program total enrollment, a percentage between sixty and ninety per cent of said foundation that is inversely proportional to the percentage of magnet school program students from such district; and (3) for each participating district whose magnet school program enrollment is greater than sixty per cent but less than or equal to ninety per cent of the magnet school program total enrollment, a percentage between zero and sixty per cent of said foundation that is inversely proportional to the percentage of magnet school program students from such district. For the fiscal year ending June 30, 2006, and each fiscal year thereafter, the maximum amount each interdistrict magnet school program shall be eligible to receive per enrolled student shall be determined as follows: (A) For each participating district whose magnet school program enrollment is equal to or less than twenty-five per cent of the magnet school program total enrollment, ninety per cent of the foundation as defined in subdivision (7) of section 10-262f; (B) for each participating district whose magnet school program enrollment is greater than twenty-five per cent but less than or equal to fifty per cent of the magnet school program total enrollment, a percentage between sixty and ninety per cent of said foundation that is inversely proportional to the percentage of magnet school program students from such district; and (C) for each participating district whose magnet school program enrollment is greater than fifty per cent but less than or equal to seventy-five per cent of the magnet school program total enrollment, a percentage between zero and sixty per cent of said foundation that is inversely proportional to the percentage of magnet school program students from such district. The amounts so determined shall proportionately adjusted, if necessary, within the limit of the available appropriation, and in no case shall any grant pursuant to this section exceed the reasonable operating budget of the magnet school program, less revenues from other sources. Any magnet school program operating less than full-time but at least half-time shall be eligible to receive a grant equal to sixty-five per cent of the grant amount

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206 determined pursuant to this subsection.

[(d)] (e) Grants made pursuant to this section shall be paid as follows: Fifty per cent by September first and the balance by January first of each fiscal year. The January first payment shall be adjusted to reflect actual interdistrict magnet school program enrollment as of the preceding October first, if the actual level of enrollment is lower than the projected enrollment stated in the approved grant application.

- [(e)] (f) The Department of Education may retain up to one per cent of the amount appropriated for purposes of this section for program evaluation and administration.
- [(f)] (g) Each local or regional school district in which an interdistrict magnet school is located shall provide the same kind of transportation to its children enrolled in such interdistrict magnet school as it provides to its children enrolled in other public schools in such local or regional school district. The parent or guardian of a child denied the transportation services required to be provided pursuant to this subsection may appeal such denial in the manner provided in sections 10-186 and 10-187.
- [(g)] (h) On or before October fifteenth of each year, the Commissioner of Education shall determine if interdistrict magnet school enrollment is below the number of students for which funds were appropriated. If the commissioner determines that the enrollment is below such number, the additional funds shall not lapse but shall be used by the commissioner for grants for interdistrict cooperative programs pursuant to section 10-74d.
- [(h)] (i) In the case of a student identified as requiring special education, the school district in which the student resides shall: (1) Hold the planning and placement team meeting for such student and shall invite representatives from the interdistrict magnet school to participate in such meeting; and (2) pay the interdistrict magnet school

236 an amount equal to the difference between the reasonable cost of 237 educating such student and the sum of the amount received by the 238 interdistrict magnet school for such student pursuant to subsection 239 (c) (f) of this section and amounts received from other state, federal, 240 local or private sources calculated on a per pupil basis. Such school 241 district shall be eligible for reimbursement pursuant to section 10-76g. 242 If a student requiring special education attends an interdistrict magnet 243 school on a full-time basis, such interdistrict magnet school shall be 244 responsible for ensuring that such student receives the services 245 mandated by the student's individualized education program whether 246 such services are provided by the interdistrict magnet school or by the 247 school district in which the student resides.

- Sec. 6. Subsections (a) to (c), inclusive, of section 10-266aa of the general statutes are repealed and the following is substituted in lieu thereof:
- 251 (a) As used in this section:
- 252 (1) "Receiving district" means any school district that accepts 253 students under the program established pursuant to this section; and
- (2) "Sending district" means any school district that sends students it would otherwise be legally responsible for educating to another school district under the program; and
- 257 (3) "Minority students" means students who are "pupils of racial minorities", as defined in section 10-226a.
 - (b) There is established, within available appropriations, [a state-wide] an interdistrict public school attendance program. The purpose of the program shall be to: (1) Improve academic achievement; (2) reduce racial, ethnic and economic isolation or preserve racial and ethnic balance; and (3) provide a choice of educational programs for students enrolled in the public schools. The Department of Education

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shall provide oversight for the program, including the setting of reasonable limits for the transportation of students participating in the program, and may provide for the incremental expansion of the program for the school year commencing in 2000 for each town required to participate in the program pursuant to subsection (c) of this section.

(c) The program shall be phased in as provided in this subsection. (1) For the fiscal year ending June 30, 1998, the Department of Education shall provide grants in the amount of fifty thousand dollars each to the regional educational service centers for the Hartford, New Haven and Bridgeport regions to assist school districts in planning for the operation of the program. (2)] (1) For the school year commencing in 1998, and for each school year thereafter, the program shall be in operation in the Hartford, New Haven and Bridgeport regions. The Hartford program shall operate as a continuation of the program described in section 10-266j. Students who reside in Hartford, New Haven or Bridgeport may attend school in another school district in the region and students who reside in such other school districts may attend school in Hartford, New Haven or Bridgeport, provided, beginning with the 2001-2002 school year, the proportion of students who are not minority students to the total number of students leaving Hartford, Bridgeport or New Haven to participate in the program shall not be greater than the proportion of students who were not minority students in the prior school year to the total number of students enrolled in Hartford, Bridgeport or New Haven in the prior school year. The regional educational service center operating the program shall make program participation decisions in accordance with the requirements of this subdivision. (2) For the school year commencing in 2000, and for each school year thereafter, the program shall be in operation in New London and Windham, provided beginning with the 2001-2002 school year, the proportion of students who are not minority students to the total number of students leaving New London and Windham to participate in the program shall not be greater than the

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proportion of students who were not minority students in the prior year to the total number of students enrolled in New London and Windham in the prior school year. The regional educational service center operating the program shall make program participation decisions in accordance with this subdivision. (3) The Department of Education may provide, within available appropriations, grants for the fiscal [years ending June 30, 1999, and June 30, 2000] year ending June 30, 2003, to the remaining regional educational service centers to assist school districts in planning for [the expansion of the program to] a voluntary program of student enrollment in every priority school district, pursuant to section 10-266p, [in the state. (3) For the school year commencing in 2000, and for each school year thereafter, the program shall be in operation in New Britain, New London, Waterbury and Windham. (4) which is interested in participating in accordance with this subdivision. For the school year commencing in [2001] 2003, and for each school year thereafter, the voluntary enrollment program [shall] may be in operation in every priority school district in the state. Students from other school districts in the area of a priority school district, as determined by the regional educational service center pursuant to subsection (d) of this section, may attend school in the priority school district, [and students from the priority school district may attend school in any school district in such area in accordance with the provisions of this section, including the purposes specified in subsection (b) of this section provided such students bring racial, ethnic and economic diversity to the priority school district and do not increase the racial, ethnic and economic isolation in the priority school district.

- Sec. 7. Subsection (b) of section 10-74d of the general statutes is repealed and the following is substituted in lieu thereof:
- (b) To be eligible for a grant under this section, each application shall be submitted pursuant to a cooperative arrangement on behalf of two or more local or regional boards of education, by a regional

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educational service center solely or pursuant to a cooperative arrangement with one or more local or regional boards of education, or, in the case of a lighthouse school, by a local or regional board of education or regional educational service center. Applications shall be submitted annually to the Commissioner of Education at such times and in such manner as the commissioner prescribes. In determining whether an application shall be approved and funds awarded pursuant to this section, the commissioner shall consider, but such consideration shall not be limited to, the following factors: (1) The specific objectives and description of the proposed program; (2) the cost; (3) the number of school districts and students that will benefit, provided [on and after] from July 1, 1998, to June 30, 2005, the commissioner shall not award a grant for a program, other than a lighthouse school, in which more than eighty per cent of the students are from one school district and on and after July 1, 2005, the commissioner shall not award a grant for a program, other than a lighthouse school, in which more than seventy-five per cent of the students are from one school district; (4) the relative wealth of the participating school districts; and (5) whether the proposed program is likely to (A) increase student achievement, and (B) reduce racial, ethnic and economic isolation.

351 Sec. 8. This act shall take effect July 1, 2001.

ED Joint Favorable Subst. C/R APP

APP Joint Favorable Subst.

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The following fiscal impact statement and bill analysis are prepared for the benefit of members of the General Assembly, solely for the purpose of information, summarization, and explanation, and do not represent the intent of the General Assembly or either House thereof for any purpose:

OFA Fiscal Note

State Impact: Future Cost (Bonding and Debt Service)

Affected Agencies: Department of Education

Municipal Impact: None

Explanation

State and Municipal Impact:

The bill makes state charter schools whose charters have been renewed at least once by the SBE eligible to receive state school construction grants, under the same procedures and requirements as apply to other public school building projects. But it requires the education commissioner to approve grants only for charter school projects that he finds will reduce racial, ethnic, and economic isolation.

The bill allows a state charter school to use its school construction grant to refinance a mortgage on its building.

It makes the state reimbursement percentage for a state charter school building project the same as that of the town where it is located. (The state reimburses towns for between 20% and 80% of their eligible school construction costs, depending on wealth.)

If within 20 years after the General Assembly approves a charter school project, the building ceases to be used for the purpose for which

the grant was provided, the education commissioner must determine whether (1) title to the building and land reverts to the state or (2) the charter school governing council must reimburse the state for the amount of the grant.

No exact cost to this change can be determined, as the actions of the charter schools with regard to construction are not known. However this change will increase future bonding and debt service needs.

All other sections of the bill are technical and/or have no fiscal impact.

OLR BILL ANALYSIS

sHB 6826

AN ACT CONCERNING INTERDISTRICT PROGRAMS.

SUMMARY:

This bill makes many changes in requirements for interdistrict magnet schools, the Open Choice Program, charter schools, and interdistrict cooperative programs.

Starting July 1, 2005, the bill requires interdistrict magnet schools' student bodies to be at least 25%, but not more than 75%, minority. It also reduces the maximum percentage of students from any one of a school's participating districts from 80% to 75%.

For the Open Choice Program, the state's interdistrict public school choice program, the bill:

- 1. restricts mandatory participation to Bridgeport, Hartford, New Haven, New London, and Windham and their surrounding areas;
- 2. requires the percentage of white students from the five districts who leave to attend school in other districts to be no greater than the percentage of white students enrolled in public schools in the five districts in the preceding year; and
- 3. makes the program in the remaining nine priority districts voluntary rather than mandatory starting in 2003 and makes the voluntary programs one-way, "in-only" transfer programs.

The bill makes state charter schools whose charters have been renewed eligible for state school building project grants. It also allows the State Board of Education (SBE) to waive a requirement that charter school governing councils include teachers and students' parents or guardians.

Finally, starting July 1, 2005, the bill reduces, from 80% to 75%, the maximum percentage of students from any one district that may participate in a program funded by a state interdistrict cooperative grant.

EFFECTIVE DATE: July 1, 2001

INTERDISTRICT MAGNET SCHOOLS

Enrollment Restrictions

Starting on July 1, 2005, the bill reduces, from 80% to 75%, the maximum percentage of students from any one participating district that may attend an interdistrict magnet school. In addition, starting the same date, the student body of such a school must be at least 25%, but not more than 75%, minority. Under the bill, "minority" means those whose racial ancestry the Census Bureau defines as "other than white."

The bill specifies that no student who is enrolled in an interdistrict magnet school during the current (2000-01) school year may be displaced as a result of the enrollment restrictions.

Starting July 1, 2005, the bill bars the education commissioner from approving a state magnet school operating grant for any interdistrict magnet school that does not meet the enrollment restrictions. It allows him to waive the restrictions for one year and for good cause for an otherwise eligible magnet school. But it prohibits him from extending the exception for a second consecutive year.

State Operating Grant Distribution Formula

Starting with FY 2005-06, the bill adjusts the formula for determining maximum state per-pupil magnet school operating grants to conform to its new enrollment restrictions.

Under current law, participating districts receive the following perstudent amounts: (1) 90% of the ECS foundation (currently \$5,891 per student) for districts whose students constitute 30% or less of a magnet school's total enrollment; (2) 60% to 90% of the ECS foundation for

districts whose students make up more than 30%, but not more than 60%, of a school's total enrollment, with the grant percentage inversely proportional to the enrollment (i.e., the lower the enrollment percentage, the higher the grant); and (3) zero to 60% of the ECS foundation for districts whose students make up more than 60%, but not more than 90%, of the magnet school enrollment, again in inverse proportion.

Under the bill, starting in FY 2005-06, the grants for each participating district are: (1) 90% of the ECS foundation for districts whose students constitute 25% or less of the magnet school's total enrollment; (2) 60% to 90% of the ECS foundation (in inverse proportion) for districts whose students make up more than 25%, but not more than 50%, of the school's total enrollment; and (3) zero to 60% of the ECS foundation (in inverse proportion) for districts whose students make up more than 50%, but not more than 75%, of the magnet school enrollment.

OPEN CHOICE PROGRAM

Participation Restrictions in Bridgeport, Hartford, New Haven, New London, and Windham

The bill restricts mandatory participation in the Open Choice Program in Bridgeport, Hartford, New Haven, New London, and Windham starting in the 2001-02 school year. Under the bill, the percentage of white students from those districts who leave to attend school in other districts as part of the program cannot be greater than the percentage of white students enrolled in public schools in those districts in the preceding school year. The bill requires the regional education service centers (RESCs) operating the program for the five districts to comply with the restrictions in making program participation decisions and in administering any lottery when demand exceeds the number of spaces available.

Participation By Other Priority Districts

The bill makes the Open Choice Program voluntary rather than mandatory for the nine remaining priority districts and delays its start until September 2003. Under current law, the program was required to

start in New Britain and Waterbury in September 2000 and in the remaining seven priority districts in September 2001.

The bill makes the program in the nine districts not covered by the mandatory program an "in-only" transfer. It allows students from outside the nine districts to transfer to schools in those districts but not students from the nine districts to leave. It also allows students to transfer in only if they bring racial, ethnic, and economic diversity to the districts. The voluntary, "in-only" program applies in Bristol, Danbury, East Hartford, Meriden, New Britain, Norwalk, Putnam, Stamford, and Waterbury.

The bill allows SDE to provide planning grants in FY 2002-03 to help RESCs in the areas around the nine districts plan to operate the program in the districts that choose to participate.

CHARTER SCHOOL FACILITY GRANTS

Starting in FY 2001-02, the bill makes state charter schools whose charters have been renewed at least once by the SBE eligible to receive state school construction grants under the same procedures and requirements as apply to other public school building projects. But it requires the education commissioner to approve grants only for charter school projects that he finds will reduce racial, ethnic, and economic isolation.

The bill allows a state charter school to use its school construction grant to refinance a mortgage on its building.

It makes the state reimbursement percentage for a state charter school building project the same as that of the town where it is located. (The state reimburses towns for between 20% and 80% of their eligible school construction costs, depending on wealth.)

If within 20 years after the General Assembly approves a charter school project, the building ceases to be used for the purpose for which the grant was provided, the education commissioner must determine whether (1) title to the building and land reverts to the state or (2) the charter school governing council must reimburse the state for the amount of the grant.

COMMITTEE ACTION

Education Committee

Joint Favorable Substitute Change of Reference Yea 32 Nay 1

Appropriations Committee

Joint Favorable Substitute Yea 49 Nay 2